# **TOWN OF COTTESLOE**



# **ORDINARY COUNCIL MEETING**

# **AGENDA**

ORDINARY COUNCIL MEETING
TO BE HELD IN THE
Council Chambers, Cottesloe Civic Centre
109 Broome Street, Cottesloe
6:00 pm Wednesday, 26 April 2023

# **Town of Cottesloe**

# **ORDINARY COUNCIL MEETING**

Notice is hereby given that the next Ordinary Council Meeting will be held in the Council Chambers, Cottesloe Civic Centre

109 Broome Street, Cottesloe on 26 April 2023 commencing at 6:00 pm.

The business to be transacted is shown on the Agenda hereunder.

Yours faithfully,

Matthew Scott

**Chief Executive Officer** 

21 April 2023

#### **DISCLAIMER**

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Any person or legal entity who acts or fails to act in reliance upon any statement, act or omission made in a council meeting does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a licence, any statement or intimation of approval made by any member or officer of the Town of Cottesloe during the course of any meeting is not intended to be and is not taken as notice of approval from the Town.

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Members of the public should note that no action should be taken on any application or item discussed at a council meeting prior to written advice on the resolution of Council being received.

Agenda and minutes are available on the Town's website www.cottesloe.wa.gov.au



of

# **DISCLOSURE OF INTERESTS**

Agenda Forum $ \Box $	Ordinary Cou	ncil Meeting $ \Box $	Special Council Meeting $\Box$
Name of Person Declari	ing an interest		
Position		Date of Meeting	
			tter in accordance with the regulations dministration) Regulations 1996 34C.
INTEREST DISCLOSED			
Item No	Item Title		
Nature of Interest			
Type of Interest	Financial $\Box$	Proximity $\Box$	Impartiality $\Box$
INTEREST DISCLOSED			
Item No	Item Title		
Nature of Interest			
Type of Interest	Financial $\Box$	Proximity $\Box$	Impartiality $\Box$
INTEREST DISCLOSED			
Item No	Item Title		
Nature of Interest			
Type of Interest	Financial $\Box$	Proximity $\Box$	Impartiality $\Box$

# **DECLARATION**

I understand that the above information will be recorded in the Minutes of the meeting and recorded by the Chief Executive Officer in an appropriate Register.

# **Notes for Your Guidance**

#### IMPACT OF A FINANCIAL INTEREST (s. 5.65. & s. 67. Local Government Act 1995)

A member who has a Financial Interest in any matter to be discussed at a Council or Committee Meeting, which will be attended by the member, must disclose the nature of the interest:

- a. In a written notice given to the Chief Executive Officer before the Meeting or;
- b. At the Meeting immediately before the matter is discussed.

A member, who makes a disclosure in respect to an interest, must not:

- a. Preside at the part of the Meeting relating to the matter or;
- b. Participate in, or be present during, any discussion or decision making procedure relative to the matter, unless and to the extent that, the disclosing member is allowed to do so under *Section 5.68* or *Section 5.69* of the *Local Government Act 1995*.

#### **INTERESTS AFFECTING FINANCIAL INTEREST**

The following notes are a basic guide for Councillors when they are considering whether they have a Financial Interest in a matter.

- 1. A Financial Interest, pursuant to s. 5.60A or 5.61 of the Local Government Act 1995, requiring disclosure occurs when a Council decision might advantageously or detrimentally affect the Councillor or a person closely associated with the Councillor and is capable of being measured in money terms. There are expectations in the Local Government Act 1995 but they should not be relied on without advice, unless the situation is very clear.
- 2. If a Councillor is a member of an Association (which is a Body Corporate) with not less than 10 members i.e sporting, social, religious etc, and the Councillor is not a holder of office of profit or a guarantor, and has not leased land to or from the club, i.e, if the Councillor is an ordinary member of the Association, the Councillor has a common and not a financial interest in any matter to that Association.
- 3. If an interest is shared in common with a significant number of electors and ratepayers, then the obligation to disclose that interest does not arise. Each case needs to be considered.
- 4. If in doubt declare.
- 5. As stated if written notice disclosing the interest has not been given to the Chief Executive Officer before the meeting, then it must be given when the matter arises in the Agenda, and immediately before the matter is discussed. Under s. 5.65 of the Local Government Act 1995 failure to notify carries a penalty of \$10 000 or imprisonment for 2 years.
- 6. Ordinarily the disclosing Councillor must leave the meeting room before discussion commences. The only exceptions are:
  - 6.1 Where the Councillor discloses the **extent** of the interest, and Council carries a motion under s.5.68(1)(b)(ii) of the Local Government Act 1995; or
  - 6.2 Where the Minister allows the Councillor to participate under *s.5.69(3)* of the *Local Government Act 1955*, with or without conditions.

# INTERESTS AFFECTING PROXIMITY (s. 5.60b Local Government Act 1995)

- 1. For the purposes of this subdivision, a person has a proximity interest, pursuant to s.5.60B of the Local Government Act 1995, in a matter if the matter concerns;
  - a. a proposed change to a planning scheme affecting land that adjoins the person's land; or
  - b. a proposed change to the zoning or use of land that adjoins the person's land; or
  - c. a proposed development (as defined in section 5.63(5)) of land that adjoins the person's land.
- 2. In this section, land (the proposal land) adjoins a person's land if;
  - a. The proposal land, not being a thoroughfare, has a common boundary with the person's land; or
  - b. The proposal land, or any part of it, is directly across a thoroughfare from, the person's land; or
  - c. The proposal land is that part of a thoroughfare that has a common boundary with the person's land.
- 3. In this section a reference to a person's land is a reference to any land owned by the person or in which the person has any estate or interest.

#### **INTERESTS AFFECTING IMPARTIALITY**

Definition: An interest, pursuant to Regulation 11 of the Local Government (Rules of Conduct) Regulations 2007, that would give rise to a reasonable belief that the impartiality of the person having the interest would be adversely affected, but does not include an interest as referred to in Section 5.60 of the 'Act'.

A member who has an Interest Affecting Impartiality in any matter to be discussed at a Council or Committee Meeting, which will be attended by the member, must disclose the nature of the interest;

- a. In a written notice given to the Chief Executive Officers before the Meeting or;
- b. At the Meeting, immediately before the matter is discussed.

#### **IMPACT OF AN IMPARTIALITY DISCLOSURE**

There are very different outcomes resulting from disclosing an interest affecting impartiality compared to that of a financial interest. With the declaration of a financial interest, an elected member leaves the room and does not vote.

With the declaration of this type of interest, the elected member stays in the room, participates in the debate and votes. In effect then, following disclosure of an interest affecting impartiality, the member's involvement in the Meeting continues as if no interest exist.

# **TABLE OF CONTENTS**

ITEM			SUBJECT	PAGE NO
1	DEC	LARATIO	N OF MEETING OPENING/ANNOUNCEMENT OF VISITORS	5
2	DISC	LAIMER		5
3	ANN	IOUNCE	MENTS BY PRESIDING MEMBER WITHOUT DISCUSSION	5
4	PUB	LIC QUES	STION TIME	5
	4.1	RESPO	NSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE	5
	4.2	PUBLIC	QUESTIONS	5
5	PUB	LIC STAT	EMENT TIME	5
6	ATTI	ENDANC	E	5
	6.1	APOLO	GIES	6
	6.2	APPRO	VED LEAVE OF ABSENCE	6
	6.3	APPLIC	ATIONS FOR LEAVE OF ABSENCE	6
7	DEC	LARATIO	N OF INTERESTS	6
8	CON	IFIRMATI	ON OF MINUTES	6
9	PRES	SENTATIO	ONS	6
	9.1	PETITIC	DNS	6
	9.2	PRESEN	ITATIONS	6
	9.3	DEPUT	ATIONS	6
10	REP	ORTS		7
	10.1	REPOR	TS OF OFFICERS	7
	COR	PORATE	AND COMMUNITY SERVICES	8
		10.1.1	MONTHLY FINANCIAL STATEMENTS FOR THE PERIOD 1 JULY 20 TO 28 FEBRUARY 2023	_
		10.1.2	ADOPTION OF THE 2021/2022 ANNUAL REPORT	11
	DEV	ELOPME	NT AND REGULATORY SERVICES	14
		10.1.3	ADVERTISING OF PAYMENT IN LIEU OF PARKING PLAN	14
		10.1.4	ADVERTISING OF DRAFT LOCAL PLANNING POLICY - ADVERTISE SIGNAGE	
	ENG	INEERIN	G SERVICES	20
		10.1.5	BUDGET AMENDMENT - MARINE PARADE UPGRADE PROJ	

		10.1.6	PROPOSE	D ROAD NAI	MING			23
	EXEC	CUTIVE SE	ERVICES		•••••			26
		10.1.7	QUARTER	RLY INFORMA	ATION BUL	LETIN		26
	10.2	RECEIP1	OF MINU	TES AND RE	COMMENI	DATIONS FRO	M COMMITTEES	28
11	ELEC	TED MEN	MBERS MO	TIONS OF W	HICH PRE	VIOUS NOTIC	E HAS BEEN GIVE	N 28
12							D BY DECISION	
	12.1	ELECTE	D MEMBER	RS				28
	12.2	OFFICE	RS					28
13	MEE.	TING CLC	SED TO P	JBLIC				28
	13.1	MATTE	RS FOR WH	HICH THE ME	ETING MA	AY BE CLOSED		28
		13.1.1				` ,	OF RIGHT OF \	
	13.2	PUBLIC	READING	OF RESOLUT	IONS THA	T MAY BE MA	DE PUBLIC	28
14	MEE.	TING CLC	SURE					28

# 1 DECLARATION OF MEETING OPENING/ANNOUNCEMENT OF VISITORS

I would like to begin by acknowledging the Whadjuk Nyoongar people, Traditional Custodians of the land on which we meet today, and pay my respects to their Elders past and present. I extend that respect to Aboriginal and Torres Strait Islander peoples here today.

#### 2 DISCLAIMER

#### 3 ANNOUNCEMENTS BY PRESIDING MEMBER WITHOUT DISCUSSION

# 4 PUBLIC QUESTION TIME

#### 4.1 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

Nil

Questions Taken on Notice at the Agenda Forum Meeting – 28 March 2023

Nil

# 4.2 PUBLIC QUESTIONS

#### 5 PUBLIC STATEMENT TIME

# 6 ATTENDANCE

#### **Elected Members**

Mayor Lorraine Young Cr Helen Sadler Cr Craig Masarei Cr Melissa Harkins Cr Kirsty Barrett Cr Chilla Bulbeck

#### Officers

Mr Matthew Scott Chief Executive Officer

Mr Shane Collie Director Corporate and Community Services
Ms Freya Ayliffe Director Development and Regulatory Services

Mr Shaun Kan Director Engineering Services

Mr Wayne Zimmermann Manager of Planning

Mr Ed Drewett Coordinator Statutory Planning

Ms Jacquelyne Pilkington Governance & Executive Office Coordinator

#### 6.1 APOLOGIES

#### 6.2 APPROVED LEAVE OF ABSENCE

Cr Paul MacFarlane Cr Brad Wylynko Cr Richard Atkins

#### 6.3 APPLICATIONS FOR LEAVE OF ABSENCE

#### 7 DECLARATION OF INTERESTS

#### 8 CONFIRMATION OF MINUTES

That the Minutes of the Ordinary Meeting of Council held on Tuesday 28 March 2023 be confirmed as a true and accurate record.

#### 9 PRESENTATIONS

#### 9.1 PETITIONS

Procedure of Petitions – Local Government (Meetings Procedure) Local Law 2021, Clause 6.11

- (3) The only question which shall be considered by the council on the presentation of any petition shall be:
  - a) that the petition shall be accepted;
  - b) that the petition shall not be accepted;
  - c) that the petition be accepted and referred to the CEO for consideration and report; or
  - d) that the petition be accepted and dealt with by the full council.

#### 9.2 PRESENTATIONS

#### 9.3 DEPUTATIONS

# 10 REPORTS

# 10.1 REPORTS OF OFFICERS

# **COUNCIL RESOLUTION**

That Council adopts the following en-bloc Officer Recommendations contained in the Agenda for the Ordinary Meeting of Council 26 April 2023:

#### **CORPORATE AND COMMUNITY SERVICES**

# 10.1.1 MONTHLY FINANCIAL STATEMENTS FOR THE PERIOD 1 JULY 2022 TO 28 FEBRUARY 2023

Directorate: Corporate and Community Services
Author(s): Wayne Richards, Acting Finance Manager

Authoriser(s): Shane Collie, Director Corporate and Community Services

File Reference: D23/15199

Applicant(s): Nil Author Disclosure of Interest: Nil

#### **SUMMARY**

It is a requirement of the *Local Government Act 1995* that monthly and quarterly financial statements are presented to Council, in order to allow for proper control of the Town's finances and to ensure that income and expenditure are compared to budget forecasts.

# **OFFICER RECOMMENDATION IN BRIEF**

That Council receives the Monthly Financial Statements for the period 1 July 2022 to 28 February 2023.

#### **BACKGROUND**

In order to prepare the attached financial statements, the following reconciliations and financial procedures have been completed and verified:

- Reconciliation of all bank accounts.
- Reconciliation of rates and source valuations.
- Reconciliation of assets and liabilities.
- Reconciliation of payroll and taxation.
- Reconciliation of accounts payable and accounts receivable ledgers.
- Allocation of costs from administration, public works overheads and plant operations.
- Reconciliation of loans and investments.

# **OFFICER COMMENT**

The following comments and/or statements provide a brief summary of major financial/budget indicators and are included to assist in the interpretation and understanding of the attached financial statements:

- The net current funding position as at 28 February 2023 was \$7,519,891 as compared to \$6,921,927 this time last year.
- Operating revenue is more than the year to date budget by \$177,573 with a more detailed explanation of material variances provided on page 19 of the attached

financial statements. Operating expenditure is \$2,116,181 less than year to date budget, with a more detailed analysis of material variances provided on page 19.

- The Capital Works Program is shown in detail on pages 33 to 34 of the attached financial statements.
- The balance of cash backed reserves was \$8,343,970 as at 28 February 2023 as shown in note 7 on page 26 of the attached financial statements.

# **List of Accounts Paid for February 2023**

The list of accounts paid during February 2023 is shown on pages 35 to 41 of the attached financial statements. The following material payments are brought to Council's attention:

- \$149,201.34 to Classic Contractors for works at Anderson Pavilion
- \$71,423.74 to Surf Life Saving WA for surf life saving services
- \$242,938.72 to WA Treasury for a loan repayment
- \$44,101.97 to the Australian Taxation Office for the business activity statement
- \$74,025.91 and \$133,698.74 to D B Cunningham Pty Ltd T/as Advanteering Civil Engineers
- \$59,249.72 to Managed IT Pty Ltd for IT services provided to the Town
- \$117,687.90 to SARB Management Group Pty Ltd T/as Database Consultants Australia for software licence charges along with Parking Sensor installation/removal
- \$32,775.69 & \$35,866.37 for employee Superannuation Contributions
- \$137,066.24, \$141,277.60 and \$134,588.87 to Town of Cottesloe staff for fortnightly payroll

# **Investments and Loans**

Cash and investments are shown in note 4 on page 21 of the attached financial statements. The Town has approximately 45% of funds invested with the National Australia Bank, 35% with the Commonwealth Bank of Australia and 20% with Westpac Banking Corporation.

Information on borrowings is shown in note 10 on page 30 of the attached financial statements. The Town had total principal outstanding of \$2,638,369 as at 28 February 2023.

# **Rates, Sundry Debtors and Other Receivables**

Rates outstanding are shown on note 6 on page 23 and show a balance of \$899,422 outstanding as compared to \$806,621 this time last year.

Sundry debtors are shown on note 6 on page 23 of the attached financial statements. The sundry debtors report shows that 15% or \$16,908 is older than 90 days. Infringement debtors are shown on note 6 on page 25 and were \$456,204 as at 28 February 2023.

#### **ATTACHMENTS**

10.1.1(a) Monthly Financial Report 1 July 2022 to 28 February 2023 [under separate cover]

# **CONSULTATION**

Nil.

# **STATUTORY IMPLICATIONS**

Local Government Act 1995

Local Government (Financial Management) Regulations 1996

# **POLICY IMPLICATIONS**

There are no perceived Policy implications arising from the officer's recommendation.

#### **STRATEGIC IMPLICATIONS**

This report is consistent with the Town's Strategic Community Plan 2013 – 2023.

Priority Area 6: Providing open and accountable local governance

Major Strategy 6.2: Continue to deliver high quality governance, administration, resource management and professional development.

#### **RESOURCE IMPLICATIONS**

Resource requirements are in accordance with the existing budgetary allocation.

## **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

#### **VOTING REQUIREMENT**

Simple Majority

#### OFFICER RECOMMENDATION

THAT Council RECEIVES the Monthly Financial Statements for the period 1 July 2022 to 28 February 2023 as submitted to the 26 April 2023 meeting of Council.

# 10.1.2 ADOPTION OF THE 2021/2022 ANNUAL REPORT

Directorate: Corporate and Community Services

Author(s): Shane Collie, Director Corporate and Community Services

Authoriser(s): Matthew Scott, Chief Executive Officer

File Reference: D23/15276 Applicant(s): Internal

**Applicant(s) Proponents:** 

Author Disclosure of Interest: Nil

# **SUMMARY**

The Town's 2021/22 Annual Financial Statements have been audited by auditors Ernst & Young, and signed off by the Office of the Auditor General. The Audit Committee met on 12 April 2023 and recommended that the Audit Report for the Town of Cottesloe be accepted. The Annual Report, which incorporates the Audit Report, was not ready in time for presentation to that meeting. The Annual Report is now available and is submitted to Council for adoption.

#### OFFICER RECOMMENDATION IN BRIEF

It is recommended that Council adopt the 2021/22 Annual Report, which incorporates the Annual Financial Statements and Auditors' Report consistent with the recommendation from the Audit Committee. It is also recommended that Council receives the Minutes of the Audit Committee meeting held on 12 April 2023 and adopts the recommendations contained within.

#### **BACKGROUND**

The Town's 2021/22 Annual Financial Statements have now been audited and the Auditor's Report to the Mayor and Audit Committee has been received from the OAG. The documents that comprise the Annual Report are now complete and are presented for Council adoption.

#### **OFFICER COMMENT**

The minutes of the Audit Committee meeting of 12 April 2023 are attached along with the Annual Report and the adoption of these two documents will see Council in a position to call its Annual General Meeting of Electors for 2021/22.

#### **ATTACHMENTS**

10.1.2(a) Unconfirmed Minutes - Audit Committee - 12 April 2023 [under separate

cover]

10.1.2(b) 2021/2022 Annual report [under separate cover]

# **CONSULTATION**

Office of the Auditor General

**Ernst & Young** 

**Audit Committee** 

# **STATUTORY IMPLICATIONS**

#### **Local Government Act 1995**

#### 5.53. Annual reports

The local government is to prepare an annual report for each financial year that contains:

- a report from the mayor;
- a report from the CEO;
- an overview of the plan for the future of the district, including major initiatives that are proposed to commence or to continue in the next financial year;
- the financial report;
- payments made to prescribed employees;
- the auditor's report;
- Disability Services Act 1993 reports;
- register of complaints details (vis. number and how the complaints were dealt with);
- other details required by regulations or be prescribed.

#### 5.54. Acceptance of annual reports

Subject to the Audit Report being available, the Annual Report is to be accepted (by absolute majority) by 31 December if it is received in time to reasonably do so (or no later than 2 months after the auditor's report becomes available).

### **POLICY IMPLICATIONS**

There are no perceived Policy implications arising from the officer's recommendation.

#### **STRATEGIC IMPLICATIONS**

This report is consistent with the Town's *Strategic Community Plan 2013 – 2023*.

Priority Area 6: Providing open and accountable local governance

Major Strategy 6.2: Continue to deliver high quality governance, administration, resource management and professional development.

Consideration of the 2021/22 Financial Report and the Audit Report are in keeping with this strategic objective.

#### **RESOURCE IMPLICATIONS**

There Annual Report is prepared within the Budget parameters set by Council.

#### **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

#### **VOTING REQUIREMENT**

**Absolute Majority** 

#### **OFFICER RECOMMENDATION**

That Council, by Absolute Majority:

- 1. RECEIVES the Audit Committee meeting minutes of 12 April 2023 and ADOPTS the following recommendations contained within:
  - a. NOTES the Auditor's Report from the Office of the Auditor General (attached) and that no action is required by the Town's Audit Committee relevant to its responsibilities under the Local Government (Audit) Regulations 1996;
  - b. ACCEPTS the Town of Cottesloe's the Annual Financial Statement for 2021/22;
  - c. SETS the date of the Electors' Annual General Meeting for 6pm Wednesday 17 May 2023 in the War Memorial Hall, and that the purpose of the meeting be "to discuss the contents of the 2021/22 Annual Report (incorporating the 2021/22 Annual Financial Statements and Auditor's Report) and any other general business"; and
  - d. NOTES that local public notice will be commenced on Thursday 27 April, to ensure the minimum 14 days notice of the Electors' Annual General Meeting is provided.
  - e. The Administration will provide a report to the June Audit Committee on the Auditor's findings regarding purchase orders as identified in the Audit Report and management's response.
  - f. Administration draft a letter to the Auditors requesting an explanation into the delays with the preparation of the 2021/22 Audit Report, together with what actions can be implemented to improve the audit process for 2022/23 and beyond.
- 2. ADOPTS the Town of Cottesloe's Annual Report for the 2021/22 year incorporating the Annual Financial Statements AND Audit Report.

#### **DEVELOPMENT AND REGULATORY SERVICES**

#### 10.1.3 ADVERTISING OF PAYMENT IN LIEU OF PARKING PLAN

Directorate: Development and Regulatory Services
Author(s): Ed Drewett, Coordinator Statutory Planning

Authoriser(s): Freya Ayliffe, Director Development and Regulatory

**Services** 

File Reference: D23/10533

Applicant(s): N/A
Author Disclosure of Interest: Nil

#### **SUMMARY**

For Council to consider adopting for the purpose of advertising a draft 'Payment in Lieu of Parking Plan'.

#### **OFFICER RECOMMENDATION IN BRIEF**

That Council adopts the draft 'Payment in Lieu of Parking Plan' for the purpose of advertising in accordance with Section 77K(1) of the Planning and Development (Local Planning Schemes) Regulations 2015.

# **BACKGROUND**

The State Government's Action Plan for Planning Reform called for a consistent policy with practical criteria, basic benchmarks and fair methodology for considering the use of cash in lieu of car parking in established town centres, retail/café corridors and other commercial and mixed-use centres.

The purpose of standardising how local governments implement cash in lieu is to better create certainty and transparency for all parties in the assessment of development applications throughout the Perth Metropolitan and Peel Region Scheme areas. This is particularly important in evolving centres where planning is undertaken in a clear, consistent, fair and equitable manner to underpin effective outcomes.

The 'Payment in Lieu of Parking Plan' (the Plan) has been created under Schedule 2, Part 9A of the *Planning and Development (Local Planning Schemes) Regulations 2015* (the Regulations) and has been prepared in the Manner and Form approved by the Western Australian Planning Commission (WAPC).

The Plan will replace the current planning and policy frameworks for the Town which provide for cash in lieu arrangements. In this respect, clause 5.8.3 referring to cash-in-lieu payment in Local Planning Scheme No. 3 (LPS 3) and similar reference in *Local Planning Policy No.* 1 - Parking Matters will be superseded by the 'Payment in Lieu of Parking Plan' as they will have become redundant under the Regulations.

# **OFFICER COMMENT**

Payment in lieu (also called cash-in-lieu) for car parking refers to a payment made "in lieu" of providing the minimum number of on-site car parking spaces specified in the planning framework. Local Governments can use the funds generated from payments in lieu for either:

- public parking infrastructure
- other transport infrastructure
- ancillary or incidental purposes

Where ancillary or incidental items are proposed they are identified in the Plan.

The Plan includes two areas, being the foreshore precinct and the town centre. Other areas may later be added to the Plan as and when further infrastructure planning has been undertaken.

Land valuation costs are not able to be factored into the Plan at this time under the current state planning framework.

The calculation of *reasonable estimate of costs* are based on the WAPC's approved method of calculation:

#### Maximum lump sum calculation

(Infrastructure cost per m<sup>2</sup> x 15m<sup>2</sup>) x car parking shortfall.

The  $15m^2$  area represents a 50% discount to a car parking space and manoeuvring area of  $30m^2$ .

The current estimate of infrastructure cost of a single tier car park in accordance with clause 5.8.3 (b) in LPS 3 is \$1722 per m<sup>2</sup> by the Town's Engineering Department, and does not include land cost, as per a WAPC determination.

#### **ATTACHMENTS**

#### 10.1.3(a) Draft Payment in Lieu of Parking Plan [under separate cover]

#### CONSULTATION

The Plan is required to be advertised for public comment pursuant to Clause 77K of the Deemed Provisions of the *Planning and Development (Local Planning Schemes) Regulations* 2015.

The policy is proposed to be advertised for a period of no less than 21 days as follows:

- notice in the local (Post) newspaper;
- notice, copy of the Plan and electronic submission form on the Town's website;
- notice and copy of the Plan at the front counter of the Town's Administration Office;
   and
- notice on the Town's Facebook page and email database.

# **STATUTORY IMPLICATIONS**

Local Planning Policy No. 1 – Parking Matters (adopted 15 December 2014)

# **POLICY IMPLICATIONS**

If the Council decides not adopt the Plan, the Town will not be able to require cash in lieu of parking after 1 July 2023.

# STRATEGIC IMPLICATIONS

This report is consistent with the Town's *Strategic Community Plan 2013 – 2023*.

Priority Area 4: Managing Development

#### **RESOURCE IMPLICATIONS**

Resource requirements are in accordance with the existing budgetary allocation.

#### **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

# **VOTING REQUIREMENT**

Simple Majority

## **OFFICER RECOMMENDATION**

THAT Council adopt for the purpose of advertising the 'Payment in Lieu of Parking Plan' in accordance with Section 77K of the *Planning and Development (Local Planning Schemes)* Regulations 2015.

Page 16

#### 10.1.4 ADVERTISING OF DRAFT LOCAL PLANNING POLICY - ADVERTISING SIGNAGE

Directorate: Development and Regulatory Services
Author(s): Ed Drewett, Coordinator Statutory Planning

Authoriser(s): Freya Ayliffe, Director Development and Regulatory

Services

File Reference: D23/14609

Applicant(s): N/A
Author Disclosure of Interest: Nil

#### **SUMMARY**

For Council to consider adopting for the purpose of advertising a draft Local Planning Policy for Advertising Signage.

## **OFFICER RECOMMENDATION IN BRIEF**

That Council adopt the draft Advertising Policy for the purpose of advertising in accordance with Schedule 2, Part 2, clause 4 of the *Planning and Development (Local Planning Schemes) Regulations 2015,* and request the CEO to review the *Signs, Hoardings and Billposting* local law (By-Law No. 33).

## **BACKGROUND**

On 26 July 2022, Council resolved:

- 1. That the Administration seek a planning consultant to prepare a draft Local Planning Policy to address advertising signage within the Town.
- 2. That the draft Local Planning Policy be referred to Council prior to advertising.

#### **OFFICER COMMENT**

A draft local planning policy for advertising signage has been prepared, with assistance from Element (planning consultants).

The Advertising Signage policy only applies to zoned land and local reserves under Local Planning Scheme No. 3 (LPS 3). It does not apply to land reserved under the Metropolitan Region Scheme (MRS) as these will be determined by the Western Australian Planning Commission (WAPC) and are dealt with under *WAPC Policy 5.4 – Advertising on Reserved Land*. MRS reserves include Harvey Field, John Black Dune Park, Cottesloe Tennis Club, Seaview Golf Club and the Foreshore.

The intent of the draft local planning policy is to provide clarity as to the Town's expectations in respect to appropriate advertising signs from a planning perspective, rather than being reliant on the Town's outdated *Signs, Hoardings and Billposting* Local Law. In this respect, where any provision of the policy is inconsistent with the local law, the provision of the policy prevails. However, all signage will still require an application for a Sign Licence,

which will be assessed separately to the planning process, and which will continue to have regard to the local law.

An initial review of other Local Government signage policies has revealed that there does not appear to be one preferred format or set of advertising standards for this type of policy. However, there are similarities such as having regard to Main Roads *WA Policy and Application Guidelines for Advertising Signs* within and beyond State road reserves.

#### **ATTACHMENTS**

10.1.4(a) Draft Local Planning Policy - Advertising Signage [under separate cover]

#### **CONSULTATION**

Schedule 2, Part 2, Division 2 – Local Planning Policies of the *Planning and Development* (Local Planning Schemes) Regulations 2015 sets out the requirements for preparing local planning policies. In particular, clause 4 states:

- (1) If the local government resolves to prepare a local planning policy the local government must, unless the Commission otherwise agrees, advertise the proposed policy as follows —
  - (a) publish in accordance with clause 87 the proposed policy and a notice giving details of
    - (i) the subject and nature of the proposed policy; and
    - (ii) the objectives of the proposed policy; and
    - (iii) how the proposed policy is made available to the public in accordance with clause 87; and
    - (iv) the manner and form in which submissions may be made; and
    - (v) the period for making submissions and the last day of that period;
  - (b) if, in the opinion of the local government, the policy is inconsistent with any State planning policy, give notice of the proposed policy to the Commission;
  - (c) give notice of the proposed policy in any other way and carry out any other consultation the local government considers appropriate.
- (2) The period for making submissions specified in a notice under subclause (1)(a)(v) must not be less than the period of 21 days after the day on which the notice is first published under subclause (1)(a).

The policy is proposed to be advertised for a period of no less than 21 days as follows:

- notice in the local (Post) newspaper,
- notice, copy of the Policy and electronic submission form on the Town's website,
- notice and copy of the Policy at the front counter of the Town's Administration Office, and
- notice on the Town's Facebook page and email database.

# **STATUTORY IMPLICATIONS**

- Planning and Development (Local Planning Schemes) Regulations 2015
- Town of Cottesloe Local Planning Scheme No. 3
- Signs, Hoardings and Billposting Local Law.

# **POLICY IMPLICATIONS**

This policy will apply to the whole of the municipality.

# **STRATEGIC IMPLICATIONS**

This report is consistent with the Town's Strategic Community Plan 2013 – 2023.

Priority Area 4: Managing Development

#### **RESOURCE IMPLICATIONS**

Resource requirements are in accordance with the existing budgetary allocation.

# **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

# **VOTING REQUIREMENT**

Simple Majority

#### OFFICER RECOMMENDATION

#### **THAT Council:**

- a) adopt for the purpose of advertising Draft Planning Policy 'Advertising Signage' as specified in Schedule 2, Part 2, clause 4 of the *Planning and Development (Local Planning Schemes) Regulations 2015*.
- b) requests the CEO to review the *Signs, Hoardings and Billposting* local law (By-Law No. 33).

#### **ENGINEERING SERVICES**

#### 10.1.5 BUDGET AMENDMENT - MARINE PARADE UPGRADE PROJECT FUNDING

Directorate: Engineering Services

Author(s): Shaun Kan, Director Engineering Services
Authoriser(s): Matthew Scott, Chief Executive Officer

File Reference: D23/14898
Applicant(s): Internal
Author Disclosure of Interest: Nil

#### **SUMMARY**

For Council to consider the reallocation of the Marine Parade Upgrade Project budget.

#### **OFFICER RECOMMENDATION IN BRIEF**

Approve the return of the Metropolitan Region Roads Group (MRRG) funding including the reallocation of Council's and the Roads to Recovery (R2R) contributions to this project.

# **BACKGROUND**

At the March 2023 Ordinary Council Meeting, Council resolved as follows for the Marine Parade Upgrade Project Expression of Interest (EOI):

#### **COUNCILLOR ALTERNATE MOTION**

#### Moved Cr Sadler Seconded Cr Masarei

#### **THAT Council:**

- 1. REJECTS all Expressions of Interest and elects not to proceed with the Marine Parade Upgrade at this stage;
- 2. INSTRUCTS the CEO to continue to seek further funding sources that enable the next phase of the Foreshore Masterplan to be completed in a strategic and cost-effective way; and
- 3. INSTRUCTS the CEO to bring a report to the Council, by the May OCM detailing how the upgrade and Carpark 2 can be progressed as an essential stage of the implementation of the Foreshore Masterplan.

The above requires the project budget to be reallocated and MRRG grant returned to Main Roads Western Australia (MRWA).

# **OFFICER COMMENT**

The Marine Parade Upgrade Project budget (40.1126.2) comprises of the following funding sources, reflected in the financial summary below:

FINANCIAL SUMMARY	
Current Budget (2022/2023)	
MRRG Funding	\$342,501
Roads to Recovery Funding	\$70,000
Municipal Funds	\$172,776
Total Approved Budget	\$585,277
Less Expendituture to Date (Paid using Municpal Funds)	\$22,794
Budget Remaining	\$562,483
Remaining Budget Composition	
MRRG Funding	\$342,501
Roads to Recovery Funding	\$70,000
Municipal Funds	\$149,982
Total Budget Remaining	\$562,483

The \$22,794 is expenditure on design and EOI advertising. Council is asked to note the project scope only formed part of the approved Masterplan and specific drawings were required for this to be priced and built. The following proposes the reallocation of the \$562,483:

- \$342,501 MRRG grant is returned to MRWA;
- \$70,000 R2R allocation is reassigned to the resurfacing of Melville Street (Congdon Street to Railway Street), noting that this road is shown to be in a condition due for replacement; and
- \$149,982 remaining is placed into the Infrastructure Reserve, noting that this can be used on the Foreshore Redevelopment if required.

Whilst there are other roads such as part of Athelstan Road, Station Street and MacArthur Street that can be renewed, it is very unlikely that it would fall within the \$70,000. These can be looked at in the 2023/2024 budget.

On this basis, the Marine Parade Upgrade Project can then be removed from the 2022/2023 budget.

Alternatively, Council can ask for the Marine Parade (Forrest Street to Eric Street) resurfacing to occur (MRRG and Municipal funds spent), subject on the availability of an asphalting contractor. The \$70,000 will be reassigned to the mentioned new project. This will not be seen as rescind of the March 2023 resolution, notwithstanding this, the option will still require an absolute majority for it to occur.

Given the previous resolution, a recommendation is for the treatment of the funds mentioned in the three dot points above.

#### **ATTACHMENTS**

Nil

# **CONSULTATION**

No consultation has occurred.

# **STATUTORY IMPLICATIONS**

Local Government Act 1995

Local Government (Financial Management) Regulations 1996

#### **POLICY IMPLICATIONS**

There are no perceived policy implications arising from the officer's recommendation.

#### STRATEGIC IMPLICATIONS

This report is consistent with the Town's Strategic Community Plan 2013 – 2023.

Priority Area 6: Providing open and accountable local governance

Major Strategy 6.2: Continue to deliver high quality governance, administration, resource management and professional development.

#### **RESOURCE IMPLICATIONS**

All resurfacing works will be delivered by contractors and managed by the Town's Engineering Directorate.

#### **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no known environmental implications

#### **VOTING REQUIREMENT**

**Absolute Majority** 

#### OFFICER RECOMMENDATION

**THAT Council by absolute majority APPROVES:** 

- 1. Return of the \$342,501 Metropolitan Region Roads Group Grant;
- 2. Reallocation of the remaining Municipal Funds of \$149,982 to the Infrastructure Reserve; and
- 3. Reassign the \$70,000 Roads to Recovery Funding to Melville Street between Congdon Street and Railway Street.

#### 10.1.6 PROPOSED ROAD NAMING

Directorate: Engineering Services

Author(s): Shaun Kan, Director Engineering Services
Authoriser(s): Matthew Scott, Chief Executive Officer

File Reference: D23/15198
Applicant(s): Internal
Author Disclosure of Interest: Nil

#### **SUMMARY**

Council is being asked to consider a request from residents to formally name Right of Way (ROW) 21A and 21B as 'Seashell Lane' and 'Tidal Lane' respectively.

The Administration has pre-validated both proposed names with Landgate. The majority of residents consulted are supportive of the proposal.

# **OFFICER RECOMMENDATION IN BRIEF**

Council considers the support from residents to endorse the following road names subject to a formal application to Landgate:

- ROW 21A 'Seashell Lane'; and
- ROW 21B 'Tidal Lane'

#### **BACKGROUND**

ROW 21A and 21B including the proposed naming are shown in the diagram below.



# Diagram A

Residents were consulted on proposed naming and results summarised in the officer's comment section of the report.

# **OFFICER COMMENT**

The names 'Tidal' and 'Seashell' have been chosen, as these are very relevant to Cottesloe being a seaside locality and has no historical value.

The table below summarises the response for the naming from a total of 58 letters being distributed comprising of 46 residents (Eric Street, Florence Street, Marmion Street and Curtin Avenue) and 12 owners not living in these properties.

Support	Does Not Support	Alternatives
4	3	1

The 3 not in support have suggested the following alternative names:

- ROW 21A Sophia's Lane, Henri's Lane and Josh Lane
- ROW 21B Lottie's Lane, Harry's Lane

The single neutral respondent suggested Henri's lane for ROW 21A

Council is to note that only Sophia's Lane was found to meet Landgate's pre-requisite verification.

Based on the support for each of the proposed names Council is asked to endorse the names of 'Seashell Lane' and 'Tidal lane' for the respective roads so that a formal submission can be made to Landgate. In the unlikely event that this is declined, an item will be brought back to Council for reconsideration.

Landgate will assist with any modifications to property addresses. This will reduce the impact to residents and provide advanced notice to Australia Post.

#### **ATTACHMENTS**

Nil

#### **CONSULTATION**

Landgate

Department of Planning, Lands and Heritage

Residents adjacent to and surrounding ROW 21A and 21B

#### **STATUTORY IMPLICATIONS**

Landgate Policies and Standards for Geographical Naming in Western Australia

#### **POLICY IMPLICATIONS**

There are no perceived policy implications arising from the officer's recommendation.

#### STRATEGIC IMPLICATIONS

This report is consistent with the Town's *Strategic Community Plan 2013 – 2023*.

Priority Area 1: Protecting and enhancing the wellbeing of residents and visitors

Major Strategy 1.4: Continue to improve community engagement.

Priority Area 6: Providing open and accountable local governance

Major Strategy 6.4: Enhance the Town's ability to embrace and manage change.

#### **RESOURCE IMPLICATIONS**

Resource requirements are in accordance with the existing budgetary allocation.

# **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

#### **VOTING REQUIREMENT**

Simple Majority

# **OFFICER RECOMMENDATION**

#### **THAT Council:**

- 1. APPROVE 'Seashell Lane' as the name for Right of Way 21A as shown in Diagram A;
- 2. APPROVE 'Tidal Lane' as the name for Right of Way 21B as shown in Diagram A;
- 3. NOTES that subject to points one and two, a formal application will be made to Landgate; and
- 4. NOTES that in the event that either name is not formally accepted, an alternative name will be sourced and residents consulted before the matter is brought back to an Ordinary Council Meeting.

#### **EXECUTIVE SERVICES**

#### 10.1.7 QUARTERLY INFORMATION BULLETIN

Directorate: Executive Services

Author(s): Matthew Scott, Chief Executive Officer
Authoriser(s): Matthew Scott, Chief Executive Officer

File Reference: D23/15314

Applicant(s):

Author Disclosure of Interest: Nil

#### **SUMMARY**

To provide Council information and statistics on key activities during the year on a quarterly basis, as requested by Council or recommended by the Administration.

# **OFFICER RECOMMENDATION IN BRIEF**

THAT Council notes the information provided in the Quarterly Information Bulletin (Attachments).

#### **BACKGROUND**

This report is consistent with the Town's Strategic Community Plan 2013 – 2023. Priority Area 6: Providing open and accountable local governance.

This report is consistent with the Town's Corporate Business Plan 2020 – 2024. Priority Area 6: Providing open and accountable local governance.

Major Strategy 6.2: Continue to deliver high quality governance, administration, resource management and professional development.

# **OFFICER COMMENT**

Nil

#### **ATTACHMENTS**

10.1.7(a) CEO Quarterly Report March 2023 [under separate cover]

#### **CONSULTATION**

Nil

#### **STATUTORY IMPLICATIONS**

Local Government Act 1995

#### **POLICY IMPLICATIONS**

There are no perceived policy implications arising from the officer's recommendation.

# **STRATEGIC IMPLICATIONS**

This report is consistent with the Town's *Strategic Community Plan 2013 – 2023*.

Priority Area 6: Providing open and accountable local governance

Major Strategy 6.2: Continue to deliver high quality governance, administration, resource management and professional development.

# **RESOURCE IMPLICATIONS**

Resource requirements are in accordance with the existing budgetary allocation.

# **ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS**

There are no perceived sustainability implications arising from the officer's recommendation.

#### **VOTING REQUIREMENT**

Simple Majority

# **OFFICER RECOMMENDATION**

THAT Council notes the information provided in the Quarterly Information Bulletin

#### 10.2 RECEIPT OF MINUTES AND RECOMMENDATIONS FROM COMMITTEES

Nil

11 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil

- 12 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING BY:
  - 12.1 ELECTED MEMBERS
  - 12.2 OFFICERS
- 13 MEETING CLOSED TO PUBLIC
- 13.1 MATTERS FOR WHICH THE MEETING MAY BE CLOSED

#### MOTION FOR BEHIND CLOSED DOORS

That, in accordance with Section 5.23(2)(d), Council discuss the confidential reports behind closed doors.

#### 13.1.1 ADVERSE POSSESSION CLAIM - PORTION(S) OF RIGHT OF WAY (ROW) 20A & 20B

This item is considered confidential in accordance with the *Local Government Act 1995* section 5.23(2) (d) as it contains information relating to legal advice obtained, or which may be obtained, by the local government and which relates to a matter to be discussed at the meeting.

## MOTION FOR RETURN FROM BEHIND CLOSED DOORS

In accordance with Section 5.23 that the meeting be re-opened to members of the public and media, and motions passed behind closed doors be read out if there are any public present.

- 13.2 PUBLIC READING OF RESOLUTIONS THAT MAY BE MADE PUBLIC
- 14 MEETING CLOSURE