

TOWN OF COTTESLOE



FORESHORE PRECINCT ADVISORY COMMITTEE MEETING

MINUTES

FORESHORE PRECINCT ADVISORY COMMITTEE MEETING

HELD IN THE

Mayor's Parlour, Cottesloe Civic Centre

109 Broome Street, Cottesloe

5:00pm Wednesday, 27 November 2019

MAT HUMFREY

Chief Executive Officer

4 December 2019

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1 DECLARATION OF MEETING OPENING/ANNOUNCEMENT OF VISITORS

The Manager Engineering Services Mr Shaun Kan announced the meeting opened at 5:00pm.

Item 4.2 of the Agenda was dealt with at this point

2 DISCLAIMER

The Presiding Member drew attention to the Town's Disclaimer.

3 ANNOUNCEMENTS BY PRESIDING MEMBER WITHOUT DISCUSSION

Nil

4 ATTENDANCE**Members**

Mayor Philip Angers	Elected Member
Cr Melissa Harkins	Elected Member
Cr Helen Sadler	Elected Member
Cr Paul MacFarlane	Elected Member
Cr Kirsty Barrett	Elected Member
Mr Adrian Fini	Committee Member (Interim)
Mr Dick Donaldson	Committee Member (Interim)
Mr Deon White	Committee Member (Interim)

Deputy Members

Cr Michael Tucak	Elected Member, Deputy Member (Observer)
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Officers

Mr Shaun Kan	Manager Engineering Services
Ms Ann-Marie Donkin	Governance Officer

Visitors

Cr Lorraine Young	Elected Member
Ms Anna Kelderman	ASPECT Studios
Mr Michael Rowlands	ASPECT Studios

Apologies

Mr Simon Rodrigues	Committee Member (Interim)
Mr Mat Humfrey	Chief Executive Officer
Mr Tom Griffiths	ASPECT Studios

4.2 APPOINTMENT OF AN INTERIM PRESIDING MEMBER AND DEPUTY PRESIDING MEMBER

This item was dealt with immediately after the Manager Engineering Services declared the meeting open.

Section 5.12 of the Local Government Act 1995 provides that the members of a committee are to elect from amongst themselves a Presiding Member and Deputy Presiding Member.

Mayor Angers nominated Mr Adrian Fini as interim Presiding Member (until 17 December 2019), who accepted and was voted unanimously (unopposed) as the interim Presiding Member for this meeting.

Mr Fini assumed the chair at this point.

Note: As there was no need to appoint a Deputy Presiding Member for this meeting the matter will be deferred until the first meeting of the committee after Council nominates the community members for this committee.

5 DECLARATION OF INTERESTS

Nil

6 CONFIRMATION OF MINUTES

As this was the first meeting of the Foreshore Precinct Advisory Committee there were no Minutes available to confirm.

7 PRESENTATIONS

7.1 Aspect Studios – Draft Foreshore Master Plan - Final Engagement Summary

8 REPORTS

8.1 REPORTS OF OFFICERS

8.1.1 APPROVAL OF FORESHORE MASTER PLAN FINAL CONCEPT

File Ref:	SUB/3025
Attachments:	8.1.1(a) Draft Foreshore Master Plan - Final Engagement Summary - November 2019
	8.1.1(b) Presentation - Foreshore Master Plan - Consultation Summary Report
Responsible Officer:	Mat Humfrey, Chief Executive Officer
Author:	Shaun Kan, Manager, Engineering Services
Author Disclosure of Interest:	Nil

SUMMARY

A visual summary of integrating previous Master Plans and public feedback was completed in 2018. The information was used in the development of this Foreshore Master Plan together with public consultation completed in three phases:

- Phase One – Identifying and Validating Aspirations
- Phase Two – Community Workshop and Public Display
- Phase Three – Public Engagement on the Preferred Option

Following the completion of the first two consultations, Aspect Studios, the Town's design consultants developed a proposed concept for Marine Parade, Carpark One and various options for both Carpark Two. At the August 2019 Ordinary Council Meeting, Council accepted the Foreshore Precinct Implementation Committee's recommended preferred options identified through this process for the third and final public consultation.

This was completed over the month of September 2019 and the now Foreshore Precinct Advisory Committee (FPAC) is asked to recommend the final master plan to Council for acceptance, allowing for preliminary design and funding negotiations to commence.

BACKGROUND

A visual summary of past Foreshore Master Plans was developed in 2018 that consolidated past aspirations for consideration in the current study with the purpose of updating previous designs.

The public were then consulted in 2019 through a three phased approach to validate previous visions and to identify what the community would like to see now in the contemporary Master Plan. Council approval was obtained at each milestone as the project progressed through the consultation process.

Phase One – Identifying and Validating the Master Plan Aspirations

The first phase of consultations was carried out in two parts over the months of April and May 2019 to understand aspirations when developing possible options. Part one covered

sections west of Marine Parade whilst part two incorporated Marine Parade (Forrest Street to Eric Street) and sections east of this roadway. A total of 337 responses were received.

The feedback provided was then considered to establish possible concepts for each of the three components:

- **Component One - Marine Parade (Forrest Street to Eric Street)**

A road design concept based on safe active street principles that provides a safe environment for all road users to share the space. This includes wider footpaths and alfresco dining on the eastern side together with streetscape improvements with furniture and landscaping.

- **Component Two - Carpark One**

Four options were developed based on the vision to convert this space into a Foreshore Promenade and Civic Plaza that provides more space to support community events and recreational activities.

- **Component Three - Carpark Two**

Five options were developed for the purpose of mix use developments that would incorporate carparking to an extent that offsets those loss from the re-development of carpark one. Public space, retail, restaurant and the like have also been included within each option.

The options developed from the phase one consultation process were accepted by Council at the 28 May 2019 Ordinary Council Meeting for the purpose of a closed community engagement options analysis workshop and public display in phase two.

Phase Two – Community Engagement Workshop and Public Display

The purpose of the workshop was to determine a draft Foreshore Master Plan for final public comment at the third and last stage of the consultation process. The open house exhibition provided the community a preview of the workshop outcomes. FPIC then considered the feedback provided and recommended preferred options to Council for endorsement to complete the next public consultation phase.

Both events were held on 8 June 2019. The 27 participants to this working group were independently selected by Aspect Studios through random sampling following a publicly advertised expression of interest. Such an approach brought together individuals from different gender age categories within Cottesloe, ensuring the final Foreshore Master Plan was sufficiently robust that incorporated the various interest of the community. Around 45 attendees were present at the public open house that followed the workshop.

Council at the August 2019 Ordinary Council Meeting accepted the committee's recommendations for the following options to progress onto stage three of the public consultation process:

- Option three for Carpark One
- Option three and five for Carpark Two
- Concept of safe active streets for Marine Parade (Forrest Street to Eric Street)

Details of the above concepts and decision rationale can be found within the attached Aspect Studio Consultation Summary Report and the online August 2019 Ordinary Council Meeting Minutes.

Stage Three – Public Consultation of Preferred Options

The third stage of the public consultation process occurred between 6 and 30 September 2019. Well over 200 responses were received over this period. The results summarised within the Officers Comment Section generally indicates:

- Significantly higher survey response rate in comparison to 2016
- Community is supportive of the draft Foreshore Master Plan
- Carpark Two Expansion Option A is the preferred option
- Carpark one reduction and terraces are the two most popular features being identified as sections to be built first

STRATEGIC IMPLICATIONS

This report is consistent with the Town's *Strategic Community Plan 2013 – 2023*.

Priority Area 1: Protecting and enhancing the wellbeing of residents and visitors

Major Strategy 1.1: Develop an 'integrated transport strategy' that includes cycling, park and ride, Cott Cat, public transport and parking management strategies to meet the needs of pedestrians, cyclists and other non-vehicular traffic.

This report is consistent with the Town's *Corporate Business Plan 2017 – 2021*.

Priority Area 5: Providing sustainable infrastructure and community amenities.

Major Strategy 5.2: Manage assets that have a realisable value.

POLICY IMPLICATIONS

There are no perceived policy implications arising from the officer's recommendation.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

The cost of the preferred Foreshore Masterplan is approximately \$15 Million inclusive of contingencies. An allocation of \$956,000 is available in the 2019/2020 approved budget for these works. The shortfall would need to be considered either in future year budgets or financed through the State's treasury.

There have been previous foreshore upgrades in other Councils that have either been funded fully or partially through external organisations such as Metropolitan Redevelopment Authority (MRA) and Lottery West.

STAFFING IMPLICATIONS

There are no perceived staffing implications arising from the officer's recommendation.

A large portion of the design works will be completed by a consultant. A contractor will be engaged through an open tender process for the construction.

ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS

There are no perceived sustainability implications arising from the officer's recommendation. The Marine Parade safe active street design principles of the Master Plan will encourage cycling as a more sustainable mode of transport. The proposed natural areas will provide protection to the dunes north of the Indiana Teahouse.

CONSULTATION

The following stakeholders have been consulted over the three phases of public consultation:

Foreshore Precinct Implementation Committee

Town of Cottesloe Residents

Wider Community

Town of Cottesloe Staff

Elected Members

OFFICER COMMENT

The following accurately summarises the survey results collated over the 25 days of public consultation in the third and final phase of the engagement process:

- 82% registered as Cottesloe residents;
- 1034 responses were received to the question on the most supported aspects of the various concepts;
- Incorporation of grassed terraces, significant reduction of carpark one and trees being planted were the most popular favoured features identified;
- 570 responses were received to the question on the least liked features and within the consulted options;
- Carpark Two upgrade, performance area and multi-use short term parking within Carpark One are the three most unpopular features highlighted;
- The order of preferred delivery staging were Carpark One, Terraces, Marine Parade, Carpark Two, Shared Street, Youth fitness and play spaces;
- 60% of the respondents equivalent to 135 participants were supportive of Carpark Two Option A (Parking Expansion) as opposed to 91 participants representing 40% of respondents that preferred Option B (Parking Upgrade);
- 62% of the respondents supported the draft Masterplan presented in comparison to 16% unsupportive;

- The remaining 22% were neutral such that they were neither satisfied nor dissatisfied.

239 formal responses from approximately 7375 residents within 3519 dwellings is an exceptional return rate when compared to previous surveys done at other Councils by our consultants. Such results are normally seen from a resident base of 40,000 in Tier One Councils like Stirling and Wanneroo.

A more in depth analysis of the results have also found that there has been a shift in attitude between the current consultation and the same done in 2016.

Whilst there were 460 submissions in the past, only 75 were related to the Cottesloe Foreshore Renewal Master Plan being consulted then, of which 19% were supportive and 25% objecting to the principal concept at that time. 344 of the remaining submissions were related to the Cott plus design and the other 41 alternative options associated with neither. Divergent visions for Carpark one and two were also seen then.

The 2019 results recently collated during the phase three survey not only indicated a significant increase in response rate and support but also a steep decline in proportion either against or neutral to the plans presented. Based on this comparison, it would be reasonable to conclude that the current community is now excited over the draft contemporary Foreshore Master Plan and want progress.

Further evidence of support can be seen from most of the 239 responses rating liked features in the survey in comparison to the lower numbers raising concerns with the design. There are also well defined aspirations and support for the designs proposed for both carparks. Such results indicate that the community strongly feels the positive need for change that can be further strengthened with such improvements being funded by others. Conversely, it would be important to be mindful towards concerns associated with design outcomes modifying local Cottesloe character.

Whilst there is significantly stronger support for the contemporary Master Plan, both the Committee and Council would need to consider funding sources beyond what has been allowed for to ensure expectations can be affordably achieved. Options available include the State Government, potentially through either Lottery West or MRA. Both agencies have previously partially financed such works in other Councils. In the meanwhile, components of the preferred concept that are to be completed within the available budget would need to be determined.

The Administration supports the community's views that the area west of Marine Parade (terraces and other works associated with the reduction of Carpark One) should be done before the eastern components. However, this would need to be done in conjunction with any potential redevelopment of the Indiana Tea House to avoid any aesthetic mismatch, particular sections around the leased area boundary where interface issues can arise at construction without proper coordination during design.

Given the time required to consider the underlying tenure, the redevelopment of Carpark Two may be beyond five years when design works are taken into consideration. The Committee and Council may choose a different staging plan should they wish to do so.

Accordingly, the committee is asked to recommend that Council approve the preferred Foreshore Master Plan for the final concept to allow the Administration to progress preliminary design and funding negotiations with other organisations.

VOTING REQUIREMENT

Simple Majority

OFFICER AND COMMITTEE RECOMMENDATION

Moved Mayor Angers Seconded Cr Harkins

THAT the Foreshore Precinct Advisory Committee recommends;

THAT Council

1. APPROVE the preferred Foreshore Master Plan comprising of the following components as shown within the attached Consultation Summary Report:
 - a. Marine Parade Road Alignment (Forrest Street to Grant Street)
 - b. Marine Parade Footpath Upgrades (Forrest Street to Grant Street)
 - c. Carpark One
 - d. Carpark Two Expansion Option A
2. AUTHORISE the Administration to begin negotiations to seek funding for the approved Foreshore Master Plan;
3. NOTES that Preliminary Design works will commence for the approved Foreshore Master Plan Concept.

AMENDMENT

Moved Cr Sadler No seconder, lapsed

That in 1d. the words 'Expansion Option A' be replaced with 'redevelopment' such that it would read;

THAT the Foreshore Precinct Advisory Committee recommends;

THAT Council

1. APPROVE the preferred Foreshore Master Plan comprising of the following components as shown within the attached Consultation Summary Report:
 - a. Marine Parade Road Alignment (Forrest Street to Grant Street)
 - b. Marine Parade Footpath Upgrades (Forrest Street to Grant Street)
 - c. Carpark One
 - d. Carpark Two redevelopment
2. AUTHORISE the Administration to begin negotiations to seek funding for the approved Foreshore Master Plan;
3. NOTES that Preliminary Design works will commence for the approved Foreshore Master Plan Concept

AMENDMENT

Moved Mr Deon White Seconded Cr Harkins

That a point 4 be added to the Officers Recommendation that states:

4. **INITIATE further discussions with WAPC to update the endorsement of the Master Plan and progress the reclassification of carpark 2.**

Carried 8/0

SUBSTANTIVE MOTION AND COMMITTEE RECOMMENDATION

THAT the Foreshore Precinct Advisory Committee recommends;

THAT Council

1. **APPROVE the preferred Foreshore Master Plan comprising of the following components as shown within the attached Consultation Summary Report:**
 - a. **Marine Parade Road Alignment (Forrest Street to Grant Street)**
 - b. **Marine Parade Footpath Upgrades (Forrest Street to Grant Street)**
 - c. **Carpark One**
 - d. **Carpark Two Redevelopment Option A**
2. **AUTHORISE the Administration to begin negotiations to seek funding for the approved Foreshore Master Plan;**
3. **NOTES that Preliminary Design works will commence for the approved Foreshore Master Plan Concept**
4. **INITIATE further discussions with WAPC to update the endorsement of the Master Plan and progress the reclassification of carpark 2**

Carried 8/0

8.2 ITEMS FOR DISCUSSION

Nil

9 GENERAL BUSINESS**9.1 COMMITTEE MEMBERS**

Nil

9.2 OFFICERS

Manager Engineering Services Mr Shaun Kan, reminded the committee that today's election of the Presiding Member was in the interim. Once Council nominates the new Foreshore Precinct Advisory Committee, the committee will then be required to appoint a permanent Presiding Member and Deputy Presiding Member.

10 MEETING CLOSED TO PUBLIC**10.1 MATTERS FOR WHICH THE MEETING MAY BE CLOSED****11 NEXT MEETING**

TBA

12 MEETING CLOSURE

The Presiding Member announced the closure of the meeting at 5:55pm.